

# Nine Mile Creek Watershed District 2016 Annual Report



Prepared and submitted by: Nine Mile Creek Watershed District Nine Mile Creek Discovery Point 12800 Gerard Drive Eden Prairie, MN 55346 (952) 835-2078

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# 2016 Nine Mile Creek Board of Managers/Officers

Steve Kloiber, President 6528 Scandia Road Edina, MN 55439 Appointing County: Hennepin Term Expires: 9/29/19 Resident of Edina

Louise Segreto - Secretary Appointing County: Hennepin Term Expired: 09/29/16 Resident of Edina

Corrine D. Lynch, Manager 6565 Cherokee Trail West Eden Prairie, MN 55344 (952) 893-6730 Appointing County: Hennepin Term Expires: 9/29/17 Resident of Eden Prairie Jodi Peterson – Vice-President 9508 Russell Avenue South Bloomington, MN 55431 (651) 334-3857 Appointing County: Hennepin Term Expires: 9/29/2017 Resident of Bloomington

Maressia Twele, Treasurer PO Box 4209 Hopkins, MN 55343 Appointing County: Hennepin Term Expires: 9/29/2018 Resident of Minnetonka

# Citizen Advisory Committee Members 2016

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Cal Johnson 12905 Jorissen Rd Minnetonka, MN 55343 calajohnson@hotmail.com

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Scott Kerssen 920 Feltl Ct #353 Hopkins, MN 55343 kerssen@me.com

James Mooney 5746 Seven Oaks Ct Minnetonka, MN 55345 jamesemooney@live.com Bob Prince – **CAC Chair** 13190 Beehive Court Eden Prairie, MN 55346 robertfprince@comcast.net

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Eric Strobel 5840 Creek Valley Rd Edina, MN 55439 estrobel@comcast.net

Craig Trenary 9629 Upton Avenue Bloomington, MN 55431 craig@terraformadesign.com

Maressia Twele **Board Liaison to CAC** PO Box 4209 Hopkins, MN 55343

Roger Willette 9901 Penn Ave S Bloomington, MN 55431 rfwmaroco@aol.com

# Technical Advisory Committee Members

Bryan Gruidl	City of Bloomington Water Resources Engineer	1700 West 98 <sup>th</sup> Street Bloomington, MN 55431 952-563-4557
Jim Gates	City of Bloomington Deputy Director of Public Works	1700 West 98 <sup>th</sup> Street Bloomington, MN 55431 952-563-8700
Leslie Stovring	City of Eden Prairie Environmental Coordinator	8080 Mitchell Road Eden Prairie, MN 55434 952-949-8327
Ross Bintner	City of Edina Engineering Services Manager	4801 West 50 <sup>th</sup> Street Edina, MN 55424 952-903-5713
Rosemary Lavin	Hennepin County Environment and Energy	Hennepin County Environment and Energy Dept. 701 4 <sup>th</sup> Ave S Minneapolis, MN 55415
Nate Stanley	City of Hopkins City Engineer	1010 South 1 <sup>st</sup> Street Hopkins, MN 55343 952-548-6350
Will Manchester	City of Minnetonka City Engineer	14600 Minnetonka Blvd. Minnetonka, MN 55343 952-939-8239
Tom Dietrich	City of Minnetonka Water Resources Coordinator	14600 Minnetonka Blvd. Minnetonka, MN 55343 952-939-8233
Kristin Asher	City of Richfield Public Works Director	6700 Portland Avenue So. Richfield, MN 55423 612-861-9700

Judy Sventek	Metropolitan Council	390 Robert Street N St. Paul, MN 55101
Kate Drewry	MN Department of Natural Resources Area Hydrologist	1200 Warner Road St. Paul, MN 55155
Chris Zadak	MN Pollution Control Agency	520 Lafayette Road St. Paul, MN 55155
Nick Teideken	MN Department of Transportation Metro District Water Resources Engineer	1500 W. County Rd B-2 Roseville, MN 55113
Steve Christopher	Board of Water & Soil Resources	520 Lafayette Road St. Paul, MN 5515

# **Employees and Consultants**

The Nine Mile Creek Watershed District (District) employs three full-time employees. The District hired a new administrator in September of 2016. The administrator oversees daily operations of the District and represents the District on numerous state-wide committees. In 2009, the District hired a full-time education and outreach coordinator to develop and implement the District's education/outreach programs. In 2016, the District hired a full-time education and outreach specialist to assist with the implementation of the District's education and outreach programs. The District retains the services of an engineering consultant, a legal advisor, and an accountant to assist with District activities. The District contracts with another accounting firm to perform its annual financial audit.

#### District Administrator:

Randy Anhorn Nine Mile Creek Watershed District 12800 Gerard Drive Eden Prairie, MN 55346 ranhorn@ninemilecreek.org (952) 835-2078

#### Engineering Advisor:

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#### Legal Advisor:

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Education and Outreach Specialist: Gael Zembal Nine Mile Creek Watershed District 12800 Gerard Drive Eden Prairie, MN 55346 gzembal@ninemilecreek.org (952) 204-9691

#### Accountant:

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#### Auditor:

Redpath and Company, Ltd. 4810 White Bear Parkway White Bear Lake, MN 55110 (651) 426-7000

# **Introduction**

Established in 1959, the Nine Mile Creek Watershed District was the state's first urban watershed district. Despite its name, Nine Mile Creek's main branch travels 15.5 miles from its headwaters to its confluence with the Minnesota River. The Creek's name came from the fact that it is nine (9) miles from Fort Snelling following an early cart path that is now Old Shakopee Road. The Creek winds though the southwestern suburbs of the Twin Cities, with a 50 square mile watershed consisting of a largely developed urban landscape, and encompassing portions of Bloomington, Edina, Minnetonka, Eden Prairie, Hopkins, and Richfield. Appointed by the Hennepin County Commissioners, each of the District's five (5) Managers serve three-year terms.

Consistent with its statutory and regulatory obligations under Minn. Stat. § 103D.351 and Minnesota Rules § 8410.0150, the Board of Managers has prepared this Annual Report of the Nine Mile Creek Watershed District's financial status, its yearly activities and projects, its 2016 permitting and enforcement program, and its 2017 goals and objectives. The Managers invite comments and suggestions concerning this report. The 2016 Annual Report is available on the Nine Mile Creek Watershed District website – www.ninemilecreek.org. Copies are also available by contacting Randy Anhorn, District Administrator, Nine Mile Creek Watershed District, Nine Mile Creek Discovery Point, 12800 Gerard Drive, Eden Prairie, MN 55346, (952) 835-2078.

# Highlights and Accomplishments of 2016

# 2016 highlights include:

- Implementation of the District's Regulatory Program and Rules
- Water Management Plan Update
- Nine Mile Creek Discovery Point Management & Site Restoration Planning
- Continue UAA/Lake/Creek Studies
- Cost Share Grant Program
- Citizen-Assisted Monitoring Program (CAMP)
- Advisory Committees
- Implementation of Education & Outreach Programming
- Capital Project Implementation

2016 was a busy and exciting year for the Nine Mile Creek Watershed District (District). The District started the first phases of the restoration of the Discovery Point grounds with a volunteer buckthorn removal event in the fall of 2016.

The District continued the growth and implementation of its education and outreach programs, with ongoing focus on chloride reduction efforts as well as citizen engagement through the District's Citizen Advisory Committee, the Cost Share Grant Program and summer education series. In addition to these established education programs, the District continued to implement programming at Discovery Point- its office and educational facility.

# Assessment of the 2016 Work Plan

In its 2015 Report, the District identified several broad goals and objectives for 2016, including:

- 1. Implementation of District Regulatory Program and Rules
- 2. Water Management Plan Update
- 3. Nine Mile Creek Discovery Point Management and Site Restoration
- 4. UAA/Lake/Creek Studies
- 5. Cost Share Grant Program
- 6. Citizen Assisted Lake Monitoring Programs (CAMP)
- 7. Citizen Advisory Committee
- 8. Technical Advisory Committee
- 9. Education and Outreach Program Activities
- 10. Capital Project Implementation

In 2016, the District completed or made substantial progress toward these goals and objectives, as described below.

## 1. Implementation of Watershed District Regulatory Program & Rules

In March 2008, the Nine Mile Creek Watershed adopted new District rules and amended them in August 2015. The rules have been well received and the District has not had any significant issues implementing the rules. In 2016, the NMCWD continued to review projects and permit applications under the rules adopted in 2008 and amended in 2015. 2016 was the busiest regulatory year with the NMCWD reviewing and approving 146 permit applications.

#### 2. <u>Water Management Plan Update</u>

In 2016, the District initiated the planning process for its 5<sup>th</sup> generation Water Management Plan. Originally, the updated Plan was to be adopted by March 2017. However, due to staff turnover (the District was without a permanent Administrator from July 15, 2016 to September 26, 2016), and a desire to incorporate a complete stakeholder engagement, the District requested an extension from the Board of Water and Soil Resources until December 31, 2017. As part of this stakeholder input process in 2016, the District collected feedback from citizens through an online survey (receiving 719 responses) and hosting a citizen's input forum to solicit feedback regarding citizen issues and concerns. In addition, the District held four (4) Technical Advisory Committee meetings and eight (8) Board workshops as part of the Plan update process in 2016.

# 3. <u>Nine Mile Creek Discovery Point Management and Site Restoration Planning</u>

In 2016, the District developed a landscape restoration master plan for the 5.3 acre property. Components of the landscape restoration master plan include management of invasive species, terrestrial habitat restoration, and ongoing management of the stormwater management features (including four rain gardens, permeable paver parking lot, a reinforced turf overflow parking area, permeable paver sidewalk, and a cistern). The first phase of implementation of the restoration plan was initiated in 2016 through a volunteer buckthorn bust on the property, and the release of an RFQ for restoration work for Phase 1. Invasive species management from 2015 continued, as well as the management of the site landscaping and stormwater management features. The District continued to develop education and outreach programming for the facility.

## 4. Use Attainability Analyses & Lake and Creek studies

In 2016, the District entered the thirteenth year of its Watershed Outlet Monitoring Program (WOMP). Since 2004, the Nine Mile Creek has been on the Minnesota Pollution Control Agency's "Impaired Water" lists for turbidity, chloride and fish community Index of Biotic Integrity (IBI). In response to this listing, the District undertook an enhanced monitoring program, which includes additional water quality monitoring at three (3) WOMP stations on the creek, and ecological health monitoring of the Creek (see Figure 1 on page 39). The District began working with the MPCA in 2007 to get funding for Total maximum Daily Load (TMDL) studies for chlorides and fish IBI. The District initiated the TMDL studies for chlorides and fish IBI in 2008 and continued to develop the TMDL Reports for these impairments in 2009. In 2010, the Chloride TMDL Report was approved by the MPCA and the Environmental Protection Agency. The District continued its implementation and education efforts to reduce chlorides in 2016. The District is working with the Minnesota Pollution Control Agency on the possible reclassification or delisting of the fish IBI impairment.

The District continued to partner with the Metropolitan Council to monitor continuous turbidity at the Metropolitan Council WOMP station. Continuous turbidity monitoring began at this station in 2008 and continued in 2016.

# 5. Cost Share Grant Program

In 2016, the District solicited applications and awarded 19 cost share grants totaling \$123,880.60. Awarded grants by applicant type:

- 10 Residential
- 3 Association
- 2 Nonprofit

- 1 Business
- 3 City

The Cost Share Program is a successful way for the District to implement stormwater runoff reduction projects, shoreline stabilization, and habitat restoration projects throughout the watershed. The program also provides awareness of the District's mission and goals of protecting and restoring our water resources.

## 6. <u>Citizen-Assisted Monitoring Program (CAMP)</u>

The District partnered with the Metropolitan Council in 2016 to support the Citizen-Assisted Monitoring Program on five lakes in the District. Dedicated volunteers with a strong interest in the health of the District's local water bodies collect water quality data on several District lakes bi-weekly from April through October. The lakes included in the citizen monitoring program were: Lake Minnetoga & Wing Lake in Minnetonka, Lower Penn Lake & Bush Lake in Bloomington, and Hawkes Lake in Edina.

# 7. Citizen Advisory Committee

In 2016, the CAC assisted staff in the Water Management Plan update process and on developing new education and outreach opportunities, including organizing and hosting the annual Summer Education Series. In addition, the CAC assisted in the review of residential Cost Share grants. The CAC review was used along with staff review to make grant funding recommendations to the Nine Mile Creek Watershed District Board of Managers. The CAC meets quarterly at Nine Mile Creek Discovery Point (the District office). Meeting dates and times are posted on the District's webpage and are open to the public.

## 8. Technical Advisory Committee

In 2016, the District's Technical Advisory Committee met four (4) times as part of the District's Water Management Plan update planning process.

# 9. Education and Outreach Program Activities

# **Communications**

The District used it electronic newsletter as a main form of communication in 2016 to keep residents and the public informed about District projects and events, along with highlighting the natural resources of the District and providing clean water tips. The number of people subscribed to the newsletter grew in 2016. The District also uses social media platforms such as Facebook, Instagram, and Pinterest to engage with residents.

The District launched its new website in 2016. The site was created by a local web design company. With beautiful photos and user-friendly features, the website makes finding events and information much easier. The site has tips for clean water, information about the District and Discovery Point, along with water quality data, and easier access to reports and records.

A 2017 Photo Calendar was released in conjunction with the District's 2016 Annual Communication. The District printed 3,000 copies of the calendar/annual communication and distributed them throughout the watershed, along with mailing approximately 400 copies to District residents and elected officials. The annual communication was also posted on the District's website and included in the electronic newsletter.

#### Summer Education Series

The District again hosted its Summer Education Series (SES). The SES is designed to encourage adults and children to explore and experience the natural resources in the District, in addition to providing residents with hands-on learning opportunities about ways to protect and

enhance the District's water and natural resources. In 2016, the SES included a family fishing event, a seminar given by local watershed resident and author Heather Holm, workshops on weed ID and landscaping for water quality, a fall colors hike, and a kayaking class. This program strengthened partnerships with local organizations like the Bush Lake Chapter of the Izaak Walton League, DNR's MinnAqua Program, and the Three Rivers Park District. The Summer Education Series was recognized by the Minnesota Association of Watershed Districts as a finalist for Program of the Year in 2016.

## **NEMO** (Nonpoint Education for Municipal Officials)

The District continued as a member of Northland NEMO in 2016. NEMO, NMCWD, and other local partners offered programs in 2016 for elected and appointed city officials and other local leaders. Workshops focused on the links between land use and water quality, sources and impacts of sediment pollution, and how to address impacts from water quality pollution at the local level.

#### Trainings/Workshops

The District hosted or partnered (with Riley Purgatory Bluff Creek Watershed District and Minnehaha Creek Watershed District) to host one Winter Road Maintenance workshops and two Winter Parking Lot and Sidewalk Maintenance workshops in 2016. These workshops provide training for MNDOT, Hennepin County, and city and private plow drivers. The workshops address approaches that will result in reduced chloride loading to Nine Mile Creek. Over 70 people were trained through these winter maintenance trainings sponsored by the District in 2016. The District also sponsored a Level II Winter Maintenance training, which is targeted at Winter Maintenance supervisors. The training allows supervisors to review their past,

present and future winter maintenance practices and generate a report from the data, allowing them to look for ways to reduce chloride use at an organizational level.

## **Discovery Point Programming**

The opportunity for outreach and programming at Discovery Point continued to be of benefit to the District in 2016. Visitors checked out the bug and bird bags, and there were many stop in visitors. The District put on several education programs, including an organic lawn care class, an astronomy class, and we hosted a screening of *Hometown Habitat: Stories of Bringing Nature Home* in partnership with Wild Ones. The District also started a Little Seed Library to promote native plants and using native plants to protect water quality. Based on the Little Free Library model, you can take seeds, or drop off seeds at Discovery Point. The other notable outreach effort at Discovery Point in 2016 was the *Putting Down Roots* exhibit, created in partnership with the Mississippi Watershed Management Organization. *Putting Down Roots* was an evolving eco-arts exhibit of plants that benefit clean water and pollinators. Community members created hand-made Minnesota native flowers and plants, bees and butterflies out of fiber and contributed them to the exhibit. The exhibit brought awareness about these plants in relation to water quality and biodiversity.

#### Master Water Stewards

The District continued participation in the Master Water Stewards program in 2016, with seven (7) stewards being certified in 2016. The stewards partner to install a stormwater best management practice. As of the end of the year, two raingardens had been installed as Master Water Steward projects. The District has recruited another five (5) new stewards to go through the training in 2016/2017.

# Urban Waters Forum

In 2016 the District, in conjunction with several local partners, planned and implemented an Urban Waters Forum (formerly called the Shallow Lakes Forum) targeted at a residential audience. The forum focused on citizen action and the role that citizens can take in protecting lakes and streams. The evaluations from the event were positive, with about 50 people attending.

# Outreach

The Nine Mile Creek Watershed District staff and managers attended and participated in several Environmental Fairs hosted by cities in 2016. The District had its display at the fairs and distributed information about the District, its events, chloride reduction, and the District's cost share grant program. The fairs provided an opportunity for the District to meet with residents of the District and discuss their concerns about the water quality and overall health of the Watershed.

As part of its education and outreach program in 2016, District staff gave presentations to multiple groups, organizations, and schools. Presentation topics included the District's efforts to improve and protect the water resources of the Nine Mile Creek Watershed and alternative landscaping options to protect water quality. The District also led a fieldtrip for students at Bethany Academy in Bloomington, Creek Valley Elementary students in Edina, and Edina High School students. For all three groups, the students sampled for macroinvertebrates in Nine Mile Creek and did water quality testing with District staff.

As the District began the process of updating its Water Management Plan, part of the process included community input. The District collected feedback from citizens through an online survey. The survey received 719 responses, and the information was used by the Board of

Managers as they prioritized issues to be addressed in the plan. The District also hosted a community input forum in May to solicit feedback regarding citizen issues and concerns.

#### 2016 Photo Contest, Annual Communication and 2017 Photo Calendar

In 2016, the Nine Mile Creek Watershed District held a photo contest to collect photos for the 2017 Nine Mile Creek Photo Calendar. The 2017 calendar served as the District's 2016 Annual Communication. 3,000 calendars were printed and distributed throughout the District and made available at the city halls of each of the six cities in the District, public libraries, and were also mailed to residents upon request.

#### 10. Capital Project Implementation

# Normandale Lake Water Quality Improvement Project

The District accepted a petition from the City of Bloomington to develop a water quality improvement project to address curly leaf pondweed and internal phosphorus loading in Normandale Lake and to identify watershed best management practices to reduce nutrient loading into the lake. The District started a feasibility report in 2009 and submitted options for the project to the U.S. Army Corps of Engineers for their preliminary review. Water quality monitoring in 2009 revealed an improvement in water quality. The District delayed implementation of the project to conduct additional water quality monitoring in 2010 and 2011. The District initiated Water Quality and Nuisance Biota Evaluation study on Normandale Lake in 2016 (to be completed in 2017) to evaluate the cause of water quality and nuisance biological issues in Normandale Lake and to evaluate potential solutions to the issues. The scope of work includes use and evaluation of existing water quality and biota data, development of an in-lake water quality model to evaluate the cause of water quality and nuisance biota issues, and use of the model to identify potential solutions.

#### Edina Creek Restoration Project

The District continued to work throughout 2016 on the Edina Creek Restoration Project Engineer's Report which was ordered by the Board of Managers in December 2015. While the project involves work at numerous project areas along Nine Mile Creek totaling roughly 3.5 miles of stream, due to staff turnover and difficulties contacting affected landowners and securing the needed access licenses and easements, the project has been split into two parts. The first phase of the project will restore the upstream sections of the creek (totaling roughly 2.2 miles). District staff continues to work with the affected property owners to inform them about the project and to begin negotiations on necessary temporary access licenses and easements to complete the project.

Work on phase one is anticipated to start in early 2017 and continue through 2018; the last few sections will be restored in 2018-2019. The Edina Streambank Stabilization project will result in improved stream health, stabilized stream banks, improved habitat, and the protection of property from erosion. Up-to-date information on the progress of the project will be maintained on the NMCWD website at <u>http://www.ninemilecreek.org/whats-happening/current-projects/edina-streambank/</u>.

# **Projected 2017 Work Plan**

#### 1. Implementation of Watershed District Regulatory Program and Rules

The District will continue implementing its rules and regulatory program in 2017. The District will begin reviewing its rules in 2017 while the District updates its Water Management Plan.

# 2. Water Management Plan Update

The District will finalize and adopt its 5<sup>th</sup> Generation Water Management Plan (Plan) in 2017. More specifically, in 2017, the District will submit the Board approved draft Plan for the

60-day review. Following the 60-day review comment period, the District will review and respond to the comments, hold a public hearing on the revised draft Plan and submit the final Plan to BWSR for their final (90 day) review and approval. Through this timeline, the Board will adopt it fifth generation Plan by December 31, 2017.

# 3. Nine Mile Creek Discovery Point Management and Site Restoration Planning

In 2017, the District will continue to implement the Nine Mile Creek Discovery Point Landscape Restoration Plan which includes management of invasive species, terrestrial habitat restoration, and ongoing management of the stormwater management features. The District will continue to develop education and outreach programming for the facility, including installing an outdoor seating area for educational programming.

## 4. Continue UAA /Lake /Creek Studies

In 2017, the District will continue to monitor Nine Mile Creek with the WOMP stations. The District will continue use of the continuous turbidity monitoring transducers at each of its WOMP stations. The District will also continue its lake monitoring program, collecting data on Normandale Lake, Southwest Anderson Lake, Penn Lake, & North and South Cornelia Lake.

The District will also continue its stream monitoring program collecting water quality data and ecological data.

# 5. Cost Share Grant Program

The District will solicit applications for the tenth year of its Cost Share Grant Program in 2017. The District makes over \$100,000 available to residents, associations, non-profits, businesses, and local governments in the District for this grant program and \$50,000 for chloride reduction projects.

# 6. Citizen-Assisted Monitoring Program (CAMP)

In 2017, the District will continue to support citizen monitoring through the Metropolitan Council's Citizen-Assisted Monitoring Program (CAMP). Trained volunteer monitoring teams will collect water quality samples from District lakes enrolled in the program.

# 7. Citizen Advisory Committee

The Nine Mile Creek Watershed District will continue to support the role of the Citizen Advisory Committee (CAC). New members will be recruited to replace members that choose not to be re-appointed in 2017. The CAC will assist with education and outreach planning and events, reviewing residential Cost Share Grant applications, and taking a tour of cost share and District projects.

# 8. Technical Advisory Committee

In 2017, the District will continue to work with the Technical Advisory Committee during the planning and development of the District's 4<sup>th</sup> Generation Water Management Plan.

#### 9. Education and Outreach Events and Activities

In 2017, the District will host several workshops and events targeting key audiences including local leaders, professionals, and residents.

#### Local Leaders

We anticipate hosting NEMO workshops for specific cities in the watersheds that would target elected and appointed officials. These programs typically focus on the connection between land use and water quality and the influence that local leaders can have on planning, policy and practices.

# **Professionals**

The District will host workshops for winter maintenance professionals aimed at reducing the amount of chloride (salt) applied in the District. This is to address the chloride TMDL on Nine Mile Creek.

## Residents

The District will offer opportunities to engage residents (adults, families, K12 students, and teachers) in learning about and connecting with District natural resources, stormwater management, habitat restoration, and other topics related to the mission of the District and guided by the District's Water Management Plan. The District will once again participate in the Master Water Steward program, and will recruit new residents to join the third cohort that will start classes in the fall of 2017.

Planned events include collaborating with the Citizen Advisory Committee to host the Summer Education Series, and offering a homeowner's workshop series. The District will continue to partner with cities to have displays at fairs and give presentations for groups, such as schools, upon request.

The development of programming for Discovery Point will continue, including hosting educational events at the facility. We will also offer volunteer events at the facility, including a buckthorn bust and a planting event that are linked to the restoration efforts onsite.

The District will continue to incorporate educational aspects into Capital Improvement Projects. These efforts will include public information meetings, informational flyer or brochures and signage of new project sites describing project goals and activities.

# **Communications**

The District's will update and add information to its newly launched website. The District will continue using its electronic newsletter to communicate with the public, along with social media and press releases.

#### 10. Capital Project Implementation

## Normandale Lake Water Quality Improvement Project

The District accepted a petition from the City of Bloomington to develop a water quality improvement project to address curly leaf pondweed and internal phosphorus loading in Normandale Lake and to identify watershed best management practices to reduce nutrient loading into the lake. In 2009, water quality monitoring results indicated an improvement in water quality. In 2017, the District will continue to work with the City of Bloomington and the U.S. Army Corps of Engineers to determine the best approach to deal with the curly leaf pondweed and water quality issues, develop a communication strategy for the project and meet with State and Federal agencies on the project.as part of this work, the District will complete a Water Quality and Nuisance Biota Evaluation study on Normandale Lake in 2017 to evaluate the cause of water quality and nuisance biological issues in Normandale Lake and to evaluate and implement potential solutions to the issues. The scope of work includes use and evaluation of existing water quality and biota data, development of an in-lake water quality model to evaluate the cause of water quality and nuisance biota issues, and use of the model to identify potential solutions.

#### Edina Nine Mile Creek Restoration Project

In 2017, the District will begin implementation of the first phase Edina Nine Mile Creek Restoration Project. District staff will finalize the necessary easements on private property to

complete the project. The District will solicit bids to construct the project and construction is anticipated to begin in the summer of 2017.

# **Permitting Activity**

#### 1. Summary of Permits Issued

In 2008, the Nine Mile Creek Watershed District adopted and began implementing new rules. The Board of Managers, with the assistance from the District Engineer and District Administrator, reviews permit applications and imposes various conditions for approval as appropriate. In 2016, the District reviewed and granted 145 permits for sediment & erosion control, storm water management, wetland management, and shoreline projects.

The District subjects projects to a preliminary review so that it can issue permits simultaneously, or shortly after, municipal permits.

#### 2. Enforcement Activity

The District's engineer regularly inspects permitted work to ensure compliance with permit conditions. If violations are found, the District attorney typically will notify permittees and seek voluntary abatement or correction before resorting to formal legal action. In 2016, no enforcement actions were necessary.

# **Summary of 2016 Water Quality Monitoring Programs**

The 2016 Nine Mile Creek Watershed District (NMCWD) water quality monitoring programs included monitoring five lakes (Southwest Anderson, Smetana, Normandale, Penn, and Cornelia) and Nine Mile Creek.

# Nine Mile Lake Monitoring

The 2016 NMCWD lake water quality monitoring program included monitoring five lakes (Southwest Anderson, Smetana, Normandale, Penn, and Cornelia). Each lake was monitored on six occasions



Figure 1 - The District completed a water quality improvement project of Southwest Anderson Lake, pictured above, during 2008 through 2012 that substantially improved its water quality.

for selected parameters including: total phosphorus, soluble reactive phosphorus (ortho

phosphorus), total nitrogen, total Kjeldahl nitrogen, nitrate plus nitrite nitrogen, pH, chlorophyll *a*, chloride, dissolved oxygen, temperature, specific conductance, turbidity, oxidation reduction potential (ORP), phytoplankton, and zooplankton. Aquatic plant (macrophyte) surveys were performed during June and August. Results of the 2016 lake monitoring program follow.



Figure 2 - The plant community of Southwest Anderson Lake, pictured above, has improved since the onset of the water quality improvement project.

# Southwest Anderson Lake

Southwest Anderson Lake is located in Eden Prairie. The lake is quite shallow, especially in

comparison with its large surface area of approximately 110 acres (the open water area is variable, depending upon the seasonally-varying coverage of the lake's cattail fringe). It has a maximum depth of approximately 8 feet and a mean depth of approximately 4 feet. The lake is shallow enough for plants to grow over the entire lake. It is a polymictic lake, mixing many times per year.

In 2016, Southwest Anderson Lake water quality was good. The lake's summer average total phosphorus and chlorophyll *a* concentrations were 15  $\mu$ g/L and 4  $\mu$ g/L, respectively, and the lake's summer average Secchi disc transparency was 1.0 meter. As shown on Figure 3, all three 2016 summer averages met the Minnesota State water quality standards for shallow lakes in the North Central Hardwood Forest Ecoregion published in Minnesota Rules 7050.





Figure 3 - Southwest Anderson Lake summer average total phosphorus, chlorophyll *a*, and Secchi disc values during 1973-2016.

completed a water quality improvement project in Southwest Anderson Lake during 2008

through 2012 to reduce phosphorus loading to the lake from internal sources. A partial lake drawdown in 2008 followed by herbicide treatments in the lake's center during the spring of 2010 and 2011 reduced internal phosphorus loading from curly-leaf pondweed. An alum treatment in the fall of 2012 further reduced internal phosphorus loading from lake sediment. The lake's water quality was substantially improved by the project (Figure 1 and Figure 3).

- The lake's pre-treatment summer average total phosphorus concentration (i.e., average of 1988-2001) was 100 µg/L compared with a post-treatment concentration (i.e., average of 2013-2016) of 20 µg/L. The 1973 value was excluded from the pre-treatment average because only 1 sample was collected in 1973 (i.e., August).
- The lake's pre-treatment summer average total chlorophyll *a* concentration (i.e., average of 1988-2001) was 23.3 µg/L compared with a post-treatment concentration (i.e., average of 2013-2016) of 5.7 µg/L.
- The lake's pre-treatment summer average Secchi disc transparency (i.e., average of 1988-2001) was 1.0 meters compared with a post-treatment transparency (i.e., average of 2013-2016) of 1.1 meters.

Chloride is present in deicing chemicals applied to streets in the Southwest Anderson Lake watershed. When snow and ice melts, the salt goes with it, washing into the lake. Chloride levels in Southwest Anderson Lake in 2016 were low and met the MPCA chronic exposure standard of 230 mg/L. In 2016, chloride levels in Southwest Anderson Lake ranged from 31 mg/L to 35 mg/L, indicating very little chloride is added to the lake from deicing chemicals.

The Minnesota Department of Natural Resources (MDNR) recently developed metrics to determine the overall health of a lake's aquatic plant community. The Lake Eutrophication Index of Biological Integrity (IBI) is intended to be used by the MPCA to determine whether a lake is meeting the federal Clean Water Act standards intended to protect aquatic life. The plant IBI has not yet been used by the MPCA to determine biological impairment, but is expected to eventually be used. The plant IBI includes two metrics: (1) the number of species in a lake; and (2) the "quality" of the species, as measured by the floristic quality index (FQI).

Southwest Anderson Lake plant survey data from



Figure 4 - 1996-2016 Southwest Anderson Lake Plant Index of Biotic Integrity (IBI) Threshold Values compared with Plant IBI Thresholds: Number of Plant Species (top) and Floristic Quality Index (FQI) Values (bottom).

1996 through 2016 were assessed to determine plant IBI values. Figure 4 shows the number of species and FQI for that period compared to the MDNR plant IBI impairment thresholds. Prior to the lake water quality improvement project, plant IBI values generally failed to meet the proposed impairment thresholds. During 1996 through 2006, the number of species in Southwest Anderson Lake ranged from 5 to 11 compared with the impairment threshold of at least 11 species. FQI values during that period ranged from 9.4 to 16.3 compared with the impairment threshold of at least 17.8. The plant community would be considered impaired throughout that period. The quality of the plant community improved in 2007 and the plant community would

not be considered impaired—12 species and a FQI value of 18.5. Reduction of curly-leaf pondweed and improvement of lake water quality substantially improved the health of the plant community. During 2010 through 2016, the number of species in Southwest Anderson Lake ranged from 16 to 19, exceeding the proposed impairment threshold of at least 11 species. FQI values during this period ranged from 22.5 to 24.8, which also exceeded the proposed impairment threshold (17.8 minimum). The lake would have consistently met plant IBI criteria since onset of the lake's water quality improvement project and would not be considered impaired in terms of its ability to support aquatic life (Figure 4).

In 2016, one invasive species was known to be present in Southwest Anderson Lake. Curly-leaf pondweed (*Potamogeton crispus*) was present at the lake's center and near the south shore, but was not considered problematic. It coexisted with native plants at relatively low densities.

# Smetana Lake

Smetana Lake is located in Eden Prairie, with the south fork of the creek flowing through the lake. The lake has a surface area of 52 acres, a maximum depth of 10 feet, and a mean depth of 5 feet. The lake is shallow enough for plants to grow over the entire lake. It is a polymictic lake, mixing many times per year.

In 2016, Smetana Lake water quality was good. The lake's summer average total phosphorus and chlorophyll *a* concentrations were 41  $\mu$ g/L and 9  $\mu$ g/L, respectively, and the lake's summer average Secchi disc transparency was 2.0 meters. As shown on Figure 6, all three 2016 summer averages met the Minnesota State water quality standards for shallow lakes in the North Central Hardwood Forest Ecoregion.

The Nine Mile Creek Watershed District completed a water quality improvement project in Bryant Lake during 2008—an alum treatment of Bryant



Figure 5 - Smetana Lake summer average total phosphorus (top), chlorophyll *a* (middle), and Secchi disc (bottom) values during 1973-2016.

Lake in fall. Because the outflow from Bryant Lake comprised 76 percent of the annual phosphorus load to Smetana Lake, the Bryant Lake improvement project substantially improved the water quality of Smetana Lake.

- Pre-treatment of Bryant Lake, the lake's summer average total phosphorus concentration (i.e., average of 1990-2005) was 108 µg/L, compared with a post-treatment concentration (i.e., average of 2013-2016) of 43 µg/L. The 1973 value was excluded from the pre-treatment average because only 1 sample was collected in 1973 (i.e., August).
- Pre-treatment of Bryant Lake, the lake's summer average total chlorophyll *a* concentration (i.e., average of 1990-2005) was 30 μg/L
   compared with a post-treatment concentration (i.e., average of 2013-2016) of 7.5 μg/L.
- Pre-treatment of Bryant Lake, the lake's summer average Secchi disc transparency (i.e., average of 1990-2005) was 0.8 meters compared with a post-treatment transparency (i.e., average of 2013-2016) of 2.1 meters.

Chloride present in deicing chemicals applied to streets in the Smetana Lake watershed is conveyed to the lake by snowmelt and rainfall runoff. In 2016, chloride levels in Smetana Lake ranged from 78 mg/L to 137 mg/L and met the MPCA chronic exposure standard of 230 mg/L or less.



Figure 6 - 1999-2016 Smetana Lake Plant Index of Biotic Integrity (IBI) Threshold Values compared with Plant IBI Thresholds: Number of Plant Species (top) and Floristic Quality Index (FQI) Values (bottom).

Smetana Lake plant survey data from 1999 through 2016 were assessed to determine plant IBI values. Figure 7 shows the number of species and FQI for that period compared to the MDNR plant IBI impairment thresholds.

Prior to the improvement of Smetana Lake water quality, plant IBI values consistently would have failed to meet the proposed impairment thresholds. During 1999 through 2005, the number of species in Smetana Lake ranged from 5 to 8 compared with the proposed impairment threshold of at least 11 species. FQI values during that period ranged from 9.4 to 12.7 compared



Figure 7 - In 2016, Smetana Lake, pictured above, had good water quality.

with the proposed impairment threshold of at least 17.8. Since the Bryant Lake alum treatment in fall of 2008, the Smetana Lake water quality and plant community improved and the plant community would meet plant IBI criteria in 2016—13 species and FQI ranging from 20.0 to 20.8 (Figure 7).

In 2016, two invasive species were known to be present in Smetana Lake, curly-leaf pondweed (*Potamogeton crispus*) and purple loosestrife (*Lythrum salicaria*). Both species were prevalent, but coexisted with native plants at relatively low

densities. Neither species was considered problematic.

# Penn Lake

Penn Lake is located in Bloomington. The lake has a water surface area of approximately 32 acres, a maximum depth of approximately 7 feet, and a mean depth of 5.6 feet at a water surface elevation of 807.0 MSL.

In 2016, Penn Lake water quality was poor. The lake's summer average total phosphorus and chlorophyll *a* concentrations were 115  $\mu$ g/L and 71  $\mu$ g/L, respectively, and the lake's summer average Secchi disc transparency was 0.3 meters. As shown on Figure 8, the three 2016 summer averages failed to meet the Minnesota State water quality standards for shallow lakes in the North Central Hardwood Forest Ecoregion. The poor water quality observed in 2016 was typical of the water quality observed in previous years. Previous summer average total phosphorus concentrations ranged from 88  $\mu$ g/L to 247  $\mu$ g/L



Figure 8 - Penn Lake summer average total phosphorus, chlorophyll *a*, and Secchi disc values during 1979-2016.

compared with 115  $\mu$ g/L in 2016. Previous summer average chlorophyll *a* concentrations ranged from 32  $\mu$ g/L to 113  $\mu$ g/L compared with 71  $\mu$ g/L in 2016. Previous summer average Secchi disc transparencies ranged from 0.2 meters to 0.7 meters compared with 0.3 meters in 2016. Summer averages for total phosphorus, chlorophyll *a*, and Secchi disc transparency failed to meet the

Minnesota State water quality standards for shallow lakes in the North Central Hardwood Forest Ecoregion during the entire period of record (Figure 8).

Chloride concentrations in area lakes have increased since the early 1990s when many government agencies switched from sand or sand/salt mixtures to salt for winter road maintenance. The Penn Lake watershed is highly impervious and includes portions of I-494, I-35W, Southtown, and several car dealerships along the freeway corridor. Because high concentrations of chloride can harm fish and plant life, the MPCA has established a chronic exposure chloride standard of 230 mg/L or less. In 2016, chloride concentrations in Penn Lake ranged from a high of 229 mg/L in April to a low of 23.5 mg/L in August. All 2016 chloride

concentrations met the MPCA standard. Samples of phytoplankton (microscopic aquatic plants) were collected from Penn Lake in 2016 to evaluate water quality, determine the quality of food available to the lake's zooplankton (microscopic animals), and estimate the public health risk posed by blue-green algae, which can produce toxins. In high concentrations, these toxins can be harmful to pet and



Figure 9 - Penn Lake blue-green algae numbers during 2016 compared with WHO guidelines for assessing risk posed to lake users by exposure to blue-green algae.

human health. The World Health Organization (WHO) has established the following guidelines for assessing the risk posed to lake users by exposure to blue-green algae.

• Lakes with blue-green algae densities less than 20,000 cells per milliliter pose no risk to the health of humans or pets

- Exposure to lakes with blue-green algae density levels between 20,000 and 100,000 cells per milliliter poses a low risk of adverse health impacts (i.e., skin irritation or allergenic effects such as watery eyes).
- Exposure to lakes with blue-green algae densities greater than 100,000 cells per milliliter poses a moderate health risk (i.e., long-term illness from algal toxins is possible).



Figure 10 - In 2016, blue-green algae numbers in Penn Lake, pictured above, were within the low-risk of adverse health effects category.

Blue-green algae, a poor food source for zooplankton, dominated the Penn Lake algae community throughout 2016. Blue-green numbers were highest in June and consistently declined throughout the growing season. The abundance of blue-green algae was consistent with the poor water quality observed in the lake in 2016. As shown on Figure 9, blue-green algae numbers were within the low-risk of adverse health effects category throughout 2016.

Penn Lake plant survey data from 2001 through 2016 were assessed to determine plant IBI values. Figure 11 shows the number of species and FQI for that period compared to the MDNR plant IBI impairment thresholds.

During 2001 through 2016, the number of plant species in Penn Lake ranged from 1 to 3 compared with the proposed impairment threshold of at least 11 species. FQI values during that period ranged from 5.0 to 10.4 compared with the proposed impairment threshold of at least 17.8. Because both the number of species in the lake and the FQI values were below proposed

impairment thresholds for the entire period of
record, Penn Lake would be considered
impaired for plants. As mentioned previously,
the plant IBI has not yet been used by the
MPCA/MDNR to determine impairment.
However, it is expected to eventually be used to
determine biological impairment.
There were no invasive species known to be
present in Penn Lake during 2016.



Figure 11 - 2001-2016 Penn Lake Plant Index of Biotic Integrity (IBI) Threshold Values compared with MDNR Plant IBI Threshold Goals: Number of Plant Species (top) and Floristic Quality Index (FQI) Values (bottom).

# Lake Cornelia

Lake Cornelia is located in the north central portion of Edina. Lake Cornelia is comprised of North (North Lake Cornelia) and South (South Lake Cornelia) basins. The two basins are connected by a 12-inch culvert under 66<sup>th</sup> Street (with an invert elevation of 859.0 MSL) on the south side of North Lake Cornelia, and a secondary 12-inch pipe located on the southeast side of North Lake Cornelia (with an invert elevation of 860.22 MSL). Ultimately the water levels in North Lake Cornelia are controlled by the outlet structure at South Lake Cornelia. The outflow from South Lake Cornelia discharges over a 14-foot long weir structure with a control elevation of 859.1 MSL. Discharges from South Lake Cornelia are conveyed to Lake Edina through an extensive storm sewer network. Due to limited stormsewer capacity downstream of Lake Cornelia, stormwater runoff backs-up into



Figure 12 - North Lake Cornelia summer average total phosphorus, chlorophyll *a*, and Secchi disc values during 2003-2016.

the lake during large storm events, which provides temporary storage of the flood volumes. The Minnesota Department of Natural Resources stocks the lake annually with bluegills for its Fishing in the Neighborhood Program.

# North Lake Cornelia

North Lake Cornelia has a water surface area of approximately 19 acres, a maximum depth of 5 feet, and a mean depth of approximately 3 feet. The lake is shallow enough for aquatic plants to grow over the entire lake bed. It is a polymictic lake, mixing many times per year. In 2016, North Lake Cornelia water quality was poor. The lake's summer average total phosphorus and chlorophyll *a* concentrations were 114  $\mu$ g/L and 36  $\mu$ g/L, respectively. The lake's summer average Secchi disc transparency was 0.8 meters. All three summer averages failed to meet the Minnesota State water quality standards for shallow lakes in the North Central Hardwood Forest Ecoregion in 2016.



Figure 13 - Dense curly-leaf pondweed in North Lake Cornelia, pictured above, in June of 2016.

Poor water quality during the entire period of record has been observed in North Lake Cornelia. However, summer average water quality in 2016 was generally better than previous years. Summer average chlorophyll *a* concentration was lower in 2016 than previous years—36  $\mu$ g/L in 2016 compared with 42  $\mu$ g/L to 149  $\mu$ g/L in 2003 to 2015. Summer average Secchi disc transparency was higher in 2016 than previous years—0.8 meters in 2016 compared with 0.3 meters to 0.6 meters in 2003 to 2015. Summer average total

phosphorus concentration in 2016 was the second lowest to date—114  $\mu$ g/L compared with 111  $\mu$ g/L to 283  $\mu$ g/L during 2003 to 2015. Nonetheless, as previously stated, North Lake Cornelia summer average total phosphorus and chlorophyll *a* concentrations and Secchi disc

transparency failed to meet the Minnesota State water quality standards for shallow lakes in the North Central Hardwood Forest Ecoregion during the entire period of record.



Figure 14 - North Lake Cornelia blue-green algae numbers compared with WHO guidelines for assessing the risk posed to lake users by exposure to blue-green algae.

The lake's 2016 water quality was heavily influenced by the lake's severe curly-leaf pondweed infestation. The June plant survey documented dense curly-leaf pondweed growth throughout the entire lake (Figure 13). The 2016 curly-leaf pondweed growth was much denser than in 2015. The dense curly-leaf pondweed growth in June

of 2016 was associated with lower phosphorus and chlorophyll *a* concentrations and higher Secchi disc transparency in June of 2016 than had been observed in previous years. Curly-leaf pondweed naturally dies at the end of June and then decays, adding a pulse of phosphorus to the lake. When the lake's 2016 dense growth of curly-leaf pondweed (Figure 13) senesced, the lake's phosphorus concentrations rapidly increased, fueling a severe algal bloom. As shown on Figure 14, high numbers of blue-green algae were present during the lake's early August algal bloom. A similar scenario occurred in 2015. The 2016 curly-leaf pondweed infestation was more severe than 2015 and the resultant blue-green algae bloom was more severe in 2016 than 2015 (Figure 14).



Figure 16 -On September 7, 2016, near shore algal scum was observed in North Lake Cornelia, pictured above. Algal toxin samples were collected from the algal scum.

WHO guidelines indicate users of North Lake Cornelia in early August of 2016 had a moderate risk of adverse health effects from exposure to the blue-greens in the lake (Figure 14). The City of Edina performed a chemical treatment of the lake with algaecide on August 8 to manage the lake's algal bloom. Although the numbers of blue-green algae were reduced by the treatment, the District and City were concerned that algal

toxins could still be present in the lake and pose health risks for lake users. Hence, the District collected algal toxin samples from the lake on September 7. Blue-green numbers at the midlake sample location were relatively low on September 7 (Figure 14), but near shore algal scum was observed (Figure 15). Algal toxin samples were collected from the mid-lake sample location and from the near shore algal scum.



As shown on Figure 16, high concentrations of the algal toxin microcystin were observed in the near shore algal scum sample collected on September 7—476  $\mu$ g/L compared with the public health advisory threshold of 6  $\mu$ g/L. However, the concentration of microcystin in the mid-lake sample was below the public health advisory threshold.

The District alerted the City of Edina and the public to the high algal toxins in the lake, advising no contact with the water until the lake's algal toxin levels declined below the public health advisory threshold.

The District again collected algal toxin samples from the lake on September 21. Algal scum was no longer observed in the lake and microcystin concentrations were below the public health advisory threshold (Figure 16). The District contacted the City of Edina and posted an update on the District website notifying the public they could again fully use the lake, including contact with the water. Chloride present in deicing chemicals applied to streets in the North Lake Cornelia watershed is conveyed to the lake by snowmelt and rainfall runoff. As expected, the highest 2016





Figure 17 - 2004-2016 North Lake Cornelia Plant Index of Biotic Integrity (IBI) Threshold Values compared with Plant IBI Thresholds: Number of Plant Species (top) and Floristic Quality Index (FQI) Values (bottom).

chloride concentration in North Lake Cornelia was observed in April when the April chloride concentration of 314 mg/L failed to meet the MPCA chronic exposure standard of 230 mg/L. Chloride concentrations consistently declined from April to September when the lowest concentration of 28 mg/L was observed. All other 2016 concentrations met the MPCA standard.

North Lake Cornelia plant survey data from 2004 through 2016 were assessed to determine plant IBI values. Figure 17 shows the number of species and FQI for that period compared to the MDNR plant IBI proposed impairment thresholds.

During 2004 through 2016, the number of plant species in North Lake Cornelia ranged from 2 to 7 compared with the proposed impairment threshold of at least 11 species. FQI values during that period ranged from 6.4 to 12.7 compared with the proposed impairment threshold of at least 17.8. Because both the number of species in the lake and the FQI values were below proposed impairment thresholds for the entire period of record, North Lake Cornelia would be considered impaired for plants. As mentioned previously, the plant IBI has not yet been used by the MPCA/MDNR to determine impairment. However, it is expected to eventually be used to determine biological impairment.

In 2016, two aquatic invasive species were known to be present in North Lake Cornelia: curlyleaf pondweed (*Potamogeton crispus*) and purple loosestrife (*Lythrum salicaria*). Purple loosestrife was not problematic, but curly-leaf pondweed was very problematic in June (Figure 14). In August, curly-leaf pondweed was not observed in the lake due to its natural dieoff by the end of June.

# South Lake Cornelia

South Lake Cornelia has a water surface area of approximately 31 acres, a maximum depth of 7 feet, and a mean depth of 4.2 feet at a normal surface elevation of 859.1 MSL. The water level in the lake is controlled by the elevation of the weir structure at the south side of the lake. The lake is shallow enough for aquatic plants to grow over the entire lake bed. It is a polymictic lake, mixing many times per year.

In 2016, South Lake Cornelia water quality was poor. The lake's summer average total phosphorus and chlorophyll *a* concentrations were 149  $\mu$ g/L and 72  $\mu$ g/L, respectively. The lake's summer average Secchi disc transparency was 0.6 meters. All three 2016 summer averages failed to meet the Minnesota State water quality standards for shallow lakes in the North Central Hardwood Forest Ecoregion (Figure 18).

The poor water quality observed in 2016 was







Figure 18 - South Lake Cornelia summer average total phosphorus, chlorophyll *a*, and Secchi disc values during 2003-2016.

typical of the water quality observed in previous years. Previous summer average total phosphorus concentrations ranged from 114  $\mu$ g/L to 162  $\mu$ g/L, compared with 149  $\mu$ g/L in 2016. Previous summer average chlorophyll *a* concentrations ranged from 35  $\mu$ g/L to 95  $\mu$ g/L,

compared with 72  $\mu$ g/L in 2016. Summer average Secchi disc transparency has consistently improved during the period examined, from 0.2 meters in 2004 to 0.6 meters in 2016, but was still considered poor in 2016. All three summer averages failed to meet the Minnesota State water quality standards for shallow lakes in the North Central Hardwood Forest Ecoregion during the entire period of record (Figure 18).

In 2016, South Lake Cornelia water quality, like North Lake Cornelia water quality, was heavily influenced by the lake's severe curly-leaf pondweed infestation. The June plant survey documented dense curly-leaf pondweed growth throughout the entire lake (Figure 19). As with



Figure 19 - Dense curly-leaf pondweed in South Lake Cornelia in June of 2016.

North Lake Cornelia, the 2016 curly-leaf pondweed growth was much denser than 2015. Senescence of the 2016 dense growth of curly-leaf pondweed (Figure 19) appears to have fueled a severe algal bloom. As shown on Figure 20, high numbers of blue-green algae occurred during the mid-July through August algal bloom. A similar scenario occurred in 2015. However, the 2016 curly-leaf pondweed infestation was more severe than 2015 and the resultant 2016 blue-green algal bloom began earlier and was more severe than 2015 (Figure 20).

World Health Organization guidelines indicate the users of South Lake Cornelia in mid-July through early August of 2016 had a moderate risk of adverse health effects from exposure to the blue-greens in the lake (Figure 20). The City of Edina performed a chemical treatment of the lake with algaecide on August 8 to manage the lake's algal bloom. Although the numbers of blue-green algae were reduced by the treatment, both the District and City were concerned that algal toxins could still be present in the lake and pose health risks for lake users. Hence, the District collected algal toxin samples from the lake on September 7. Near shore algal scum was observed on September 7 (Figure 21). Algal toxin samples were collected from the mid-lake sample location and the near shore algal scum.



Figure 21 - South Lake Cornelia blue-green algae numbers compared with WHO guidelines for assessing the risk posed to lake users by exposure to blue-green algae.



Figure 20 - On September 7, 2016, near shore algal scum was observed in South Lake Cornelia, pictured above. Algal toxin samples were collected from the algal scum.

# As shown on Figure 22, high

concentrations of the algal toxin microcystin were observed in the near shore algal scum sample collected on September 7—99  $\mu$ g/L compared with the public health advisory threshold of 6  $\mu$ g/L. However, the concentration of microcystin in the mid-lake sample was below the public health advisory threshold.

The District alerted the City of Edina and the public to the high algal toxins in the lake, advising no contact with the water until the lake's algal toxin levels declined below the public health advisory threshold.



Figure 22 South Lake Cornelia microcystin concentration in September of 2016 compared with the public health advisory threshold.

The District again collected algal toxin samples from the mid-lake location and near shore algal scum on September 21. The September 21 results indicated microcystin concentrations in the algal scum had declined since September 7, but continued to exceed the public health advisory threshold—15 µg/L compared with the public advisory

threshold of  $6 \mu g/L$ . The District collected algal toxin samples on September 28 and documented that microcystin levels had declined below the public health advisory threshold. The District contacted the City of Edina and an update was posted on both the District's and City's website letting the public know they could again fully use the lake, including contact with water.



Figure 23 - Chloride present in deicing chemicals applied to streets in the South Lake Cornelia watershed is conveyed to the lake by snowmelt and rainfall runoff.

Chloride present in deicing chemicals applied to streets in the South Lake Cornelia watershed (Figure 23) is conveyed to the lake by snowmelt and rainfall runoff. In 2016, chloride concentrations in South Lake Cornelia ranged from a high of 194 mg/L in June to a low of 82 mg/L in September. All 2016 chloride concentrations met the MPCA chronic exposure standard of 230 mg/L.

South Lake Cornelia plant survey data from 2004 through 2016 were assessed to determine plant IBI values. Figure 24 shows the number of species and FQI for that period compared to the proposed MDNR plant IBI impairment thresholds. The number of species in South Lake Cornelia consistently increased from 2008 through 2015 – from 3 in 2008 to 12 in 2015 – and then declined in 2016 – 11 in June and 9 in August. The number of species in the lake was above the proposed impairment threshold of 11 in August of 2015 and June of 2016. The number of species during the rest of the period examined was below the proposed impairment threshold.



Figure 24 - 2004-2016 South Lake Cornelia Plant Index of Biotic Integrity (IBI) Threshold Values compared with Plant IBI Thresholds: Number of Plant Species (top) and Floristic Quality Index (FQI) Values (bottom).

FQI values in South Lake Cornelia consistently increased from 2008 through 2015—from 6.9 to 18.1—and then declined in 2016—15.7 in June and 14.3 in August. The FQI value in August of 2015 was above the proposed impairment threshold of 17.8. All other FQI values during the period examined were below the proposed impairment threshold.

# Normandale Lake

Normandale Lake is located in northwest Bloomington. In the early 1980s the Normandale Lake Basic Water Management Project converted an existing wetland area west of Normandale Boulevard which the creek flows through into a flood control management area. Prior to this project, Hennepin County Ditch #1, which was established in 1904, conveyed Nine Mile Creek flows from the location where the north and south forks merged downstream to roughly 300 feet south of 98th street. The ditching prevented the natural marsh area, currently known as Normandale Lake and Marsh Lake, from being fully utilized to mitigate flood flows. The flood control project involved construction of a dam across Nine Mile Creek to the west of Normandale Boulevard, which created Normandale Lake. The lake has a water surface of approximately



Figure 25 - Normandale Lake summer average total phosphorus, chlorophyll *a*, and Secchi disc values during 2003-2016.

112 acres, a maximum depth of approximately 10 feet, and a mean depth of 4.2 feet at normal water surface elevation of 808.0 MSL. The lake is shallow enough for plants to grow over the entire lake bed. It is a polymictic lake, mixing many times per year.

In 2016, as in previous years, chlorophyll *a* concentration and Secchi disc transparency both met the Minnesota State water quality standard for shallow lakes in the North Central Hardwood Forest Ecoregion, but total phosphorus concentration did not meet the State Standard. The lake's summer average total phosphorus concentration was 92  $\mu$ g/L, which failed to meet the Minnesota State Standard of 60  $\mu$ g/L or less. The lake's summer average chlorophyll *a* concentration was 17  $\mu$ g/L, which met the Minnesota State Standard of 20  $\mu$ g/L or less. The lake's summer average Secchi disc depth was 1.2 meters which met the Minnesota State Standard of at least 1.0 meter (Figure 25).

The 2016 Normandale Lake water quality was similar to previous years. Summer average total phosphorus concentrations during 1990 through 2014 ranged from 41  $\mu$ g/L to 133  $\mu$ g/L

compared with 92  $\mu$ g/L in 2016. Summer average chlorophyll *a* concentrations during 1990 through 2014 ranged from 4  $\mu$ g/L to 19  $\mu$ g/L compared with 17  $\mu$ g/Lin 2016. Summer average Secchi disc transparencies during 1990 through 2014 ranged from 1.1 meters to 2.4 meters compared with 1.2 meters in 2016 (Figure 25). Chloride present in deicing chemicals applied



Figure 26 Chloride from deicing chemicals applied to streets in the Normandale Lake watershed was conveyed to the lake, resulting in a high chloride concentration in April of 2016 that failed to meet the MPCA chronic exposure standard. All other 2016 concentrations met the MPCA standard.

to streets in the Normandale Lake watershed (Figure 26) is conveyed to the lake by snowmelt

and rainfall runoff. As expected, the highest 2016 chloride concentration in Normandale Lake was observed in April. Chloride concentrations consistently declined from April to September when the lowest concentration of 55 mg/L was observed. The April concentration of 235 mg/L failed to meet the MPCA chronic exposure standard of 230 mg/L, but all other 2016 concentrations met the MPCA standard.

In 2016, a reduction in vegetation occurred in Normandale Lake between June and August. A statistical comparison of June and August vegetation data documented a statistically significant decline in frequency for filamentous algae, large duckweed (*Spirodela polyrhiza*), common waterweed (*Elodea canadensis*), and curly-leaf pondweed (*Potamogeton crispus*). The decline in curly-leaf pondweed was due to natural die-off. A statistical comparison of June and August plant density documented a statistically significant decline in coontail (*Ceratophyllum demersum*) density. The reduction in Normandale Lake vegetation between June and August is pictured on Figure 27 and Figure 28.



Figure 28 - June plant growth in Normandale Lake, picture above, was dense.



Figure 27 - August vegetation in Normandale Lake, pictured above, was reduced from June.

Plant survey data collected from Normandale Lake during 2002 through 2016 were assessed to

determine plant IBI trends. Figure 29 shows the number of species and the quality of the species, as measured by the floristic quality index (FQI) for that period compared to the proposed MDNR plant IBI impairment thresholds.

A shallow lake would be considered impaired when it has fewer than 11 species. During the period examined, the number of species in Normandale Lake ranged from 9 to 15. The proposed minimum IBI threshold that defines impairment was exceeded during all but the June 2002 and August 2007 sample periods. The highest number of species to date was observed on August 27, 2016.



Integrity (IBI) Threshold Values compared with Plant IBI Thresholds: Number of Plant Species (top) and Floristic Quality Index (FQI) Values (bottom).

The proposed impairment threshold for species quality in shallow lakes, as measured by FQI, is a minimum value of 17.8. During the period examined, FQI values ranged from 14.7 to 20.0. All values during 2002 through 2007 were below the proposed impairment threshold. During 2009 through 2016, all values except the June 2014 value exceeded the proposed impairment

threshold. Because both the number of species in the lake and FQI values in 2016 exceeded the proposed minimum IBI thresholds that define impairment, Normandale Lake would not currently be considered impaired for aquatic plants.

# Nine Mile Creek

Because the primary use of Nine Mile Creek is ecological – a place for fish and aquatic life to live – the focus of the Nine Mile Creek monitoring program is evaluation of the stream's fish and aquatic life community as well as the ecosystem components essential for the survival of fish and aquatic life. The 2016 Nine Mile Creek monitoring program included:



Figure 30 - The primary use of Nine Mile Creek is a place for fish and aquatic life to live, such as the shorthead redhorse fish swimming in the Main Stem of Nine Mile Creek at Station ECU-7C, pictured above

- Annual monitoring of the fish community during summer.
- Annual macroinvertebrate monitoring during October.
- Annual habitat monitoring during summer (i.e., stream substrate type, depth of fine sediment, percent embeddedness, and length of eroded streambank).
- March through October monthly measurements of specific conductance, dissolved oxygen, pH, temperature, turbidity, and flow.

Monitoring locations are shown on Figure 31.

Data collected during 2016 were evaluated to determine whether:

- Specific conductance, dissolved oxygen, pH, temperature, and turbidity levels met Minnesota Pollution Control Agency (MPCA) standards for Class 2B waters published in Minnesota Rules 7050.
- Flow and water quality data were consistent with historical values.
- 2016 fish and aquatic life communities were consistent with the stream's ecological use determined from assessments completed in 1997 and 2003.

- The 2016 fish community met the MPCA Fish Index of Biological Integrity (IBI) standard for Nine Mile Creek.
- 2016 macroinvertebrate communities, assessed by biological indices, were consistent with historical data.



Evaluation results follow.

In 2016, the levels of specific conductance, dissolved oxygen, pH, temperature, and turbidity in Nine Mile Creek generally met MPCA standards for Minnesota Class 2B waters. Overall, the 2016 values were within MPCA standards for Minnesota Class 2B waters more than 87 percent of the time. The South Fork met MPCA standards for Minnesota Class 2B waters most frequently (95 percent) followed by the Main Stem (91 percent) and North Fork (79 percent).

In 2016, the specific conductance criterion was met less frequently than other MPCA standards for Minnesota Class 2B waters. All Nine Mile Creek temperature and pH measurements, 89 percent of the dissolved oxygen measurements, and 60 percent of the specific conductance measurements met MPCA standards for Minnesota Class 2B waters. As in previous years, the North Fork locations met the MPCA standard for specific conductance less frequently than other sampling locations (e.g., Nineteen percent of the North Fork measurements met the MPCA specific conductance standard in 2016 compared with 75 percent of Main Stem and 100 percent of South Fork measurements). The North Fork of Nine Mile Creek met the MPCA



Figure 32 - In 2016, a tolerant forage fish assemblage, an indicator of average to poor water quality, was observed at the most upstream North Fork location, ECU-1A/1A-1.



Figure 33 -In 2016, an intolerant forage fish assemblage, an indicator of better water quality, was observed at the most downstream North Fork location, ECU-2A.

dissolved oxygen standard for Minnesota Class 2B waters more frequently than the Main Stem and South Fork locations in 2016 – 97 percent of North Fork dissolved oxygen measurements met the MPCA standard compared with 89 percent of South Fork and 88 percent of Main Stem measurements.

Water quality data collected from Nine Mile Creek in 2016 indicate the stream's water quality generally remained stable and almost all values (99 percent) were within the range of historical values.

Ecological use is a term used to describe the fish assemblage/aquatic life use that the stream has the capacity to support per the stream's flow, water quality, and habitat characteristics. The 2016 fish data indicate Nine Mile Creek is currently supporting the ecological use determined from assessments completed during 1997 and 2003. In 2016, a tolerant forage fish assemblage (e.g., creek chub—an indicator of average to poorer water quality) was found at the majority of sample locations—ECU-1A/1A-1 (Figure 32) and ECU-2 on



Figure 34 - In 2016, a warmwater sport fish assemblage was observed at the most downstream Main Stem location, ECU-7C.

the North Fork, ECU-3A and ECU-5A on the South Fork, and the most upstream Main Stem location, ECU-7A/N1 (Figure 35). An intolerant forage fish assemblage (e.g., western blacknose dace – an indicator of better water quality) was found at the most downstream North Fork location, ECU-2A (Figure 33), and the middle Main Stem location, ECU-7B. A warm water sport fish assemblage (e.g., green sunfish, largemouth bass) was found at the most downstream Main Stem location, ECU-7C (Figure 34). A comparison of 2016 data with historical data indicates the current fish assemblage is generally similar to or better than the stream's average long-term fish assemblage. Main Stem monitoring

locations ECU-7B (Figure 37) and ECU-7C (Figure 34) observed a higher quality fish assemblage in 2016 than had, on average, been observed at these locations historically. A tolerant forage fish community has historically been observed at ECU-7B compared to an intolerant forage fish community observed in 2016. An intolerant forage fish community has historically been observed at ECU-7C compared to a warm water sport fish community observed in 2016.



Figure 35 In 2016, four of the six Nine Mile Creek monitoring locations with a watershed area greater than 5 miles met the MPCA biological standard for fish, including the most upstream Main Stem location, ECU-7A/N1.

The 2016 fish assemblage found at the most upstream Main Stem location, ECU-7A/N1 (Figure 35), was poorer than compared with the long-term average at this location. An intolerant forage

fish community has historically been observed at this location compared with a tolerant forage fish community observed in 2016. The fish community at ECU-7A/N1 fluctuates widely from year to year. However, the 2016 and 2015 fish communities at this station were similar (tolerant forage fish) at this location. This is an expected fish community based on the stream's flow, water quality, and habitat characteristics. However, the average fish community over the past 43 years has continued to be better than expected (intolerant forage fish), and better than the fish communities observed in 2015 and 2016.

Fish collected from Nine Mile Creek in 2016 were assessed to determine whether the stream met the MPCA biological standard for fish. In Minnesota, biological impairment for fish in streams tributary to the Minnesota River, including Nine Mile Creek, is defined as failing to meet the Minnesota River Assessment Project (MRAP) Index of Biotic Integrity (IBI) impairment threshold score of 30 or greater

out of a possible score of 60. Only streams with a watershed area of at least 5 square miles are obligated to comply with the IBI impairment threshold.

In 2016 four of the six Nine Mile Creek monitoring locations with a watershed area greater than 5 square miles met the MPCA biological standard for fish – on the North Fork locations ECU-2 and ECU-2A and on the Main Stem locations ECU-7A and ECU-7C (Figure 38). Reaches of the creek not meeting the MPCA fish biological standard in 2016 include ECU-5A along the South Fork and ECU-7B along the Main Stem.

The most downstream location of Nine Mile Creek, ECU-7C, has met the MPCA biological standard for fish annually during 2003 through 2016. All other locations have either met or sometimes failed to meet the standard during this time period. In 2006 and 2012, all Nine Mile Creek locations met the MPCA biological standard for fish. During the 14 years of monitoring, 2003 through 2016:

- The most upstream North Fork location, ECU-1A/1A-1, met the standard 57 percent of the time
- The most downstream North Fork location, ECU-2A, met the standard 64 percent of the time
- The most downstream South Fork location, ECU-5A, met the standard 29 percent of the time
- The most upstream Main Stem location, ECU-7A, met the standard 57 percent of the time
- The middle Main Stem location, ECU-7B, met the standard 50 percent of the time
- The most downstream Main Stem location, ECU-7C, met the standard 100 percent of the time.



Figure 36 - During 2003 through 2016, the most downstream South Fork location, ECU-5A, pictured above, met the Fish IBI standard 29 percent of the time.



Figure 37 - During 2003 through 2016, the middle Main Stem location, ECU-7B, pictured above, met the Fish IBI standard 50 percent of the time.



Figure 38 - 2003-2016 Nine Mile Creek Fish IBI Scores

Habitat and water quality improvements from the North Fork stream stabilization project have improved fish IBI scores at North Fork location ECU-1A/1A-1. The pre-project Fish IBI score from ECU-1A/1A-1 was 26.4, which did not meet the MPCA standard of at least 30. Following completion of the North Fork stream stabilization project, Fish IBI



Figure 39 - Fish IBI Scores for Nine Mile Creek Station ECU-1A/1A-a during 2010 and 2014-2016

scores from ECU-1A/1A-1 have consistently met the MPCA standard even though not required since the tributary watershed to this reach is less than 5 square miles. Scores continue to improve annually—from 33.6 in 2014 to 36.0 in 2015 to 38.4 in 2016 (Figure 39).

Since 2011, ECU-3A, the most upstream location on the South Fork, has annually met the MPCA biological standard for fish. Fish IBI scores from ECU-3A have ranged from 31.2 to 55.2 during the 2011 through 2016 period (Figure 40). Prior to 2011, this location met the standard only 38 percent of the time. However, since



the watershed tributary to ECU-3A is less than 5 square miles, the MPCA biological standard is not required to be met.

Nine Mile Creek macroinvertebrates (bugs that can be seen with the naked eye) were assessed using two biotic indices to evaluate the water quality of Nine Mile Creek. The Hilsenhoff Biotic Index (HBI) was used to assess the long-term oxygen content of the stream. HBI assesses stream oxygen by determining the average tolerance of the macroinvertebrate community to low oxygen conditions. A second index, the Invertebrate Community Index (ICI), provides a broader view of the stream's water quality than the HBI, determining the average tolerance of the macroinvertebrate community to a wide range of pollutants.

In 2016, the HBI and ICI values from the two downstream locations on the Main Stem of Nine Mile Creek (ECU-7B and ECU-7C), the most upstream North Fork Location (ECU-1A/1A-1), and the most downstream South Fork location (ECU-5A) were similar to past values, indicating stream water quality, including oxygen conditions, have remained stable. The HBI and ICI values from the most upstream location on the Main Stem of Nine Mile Creek (ECU-7A) indicated a significant decline in 2016. Frequent fluctuations in both HBI and ICI values have occurred at this location during the period of record (Figure 41 and Figure 42). The frequent changes in the macroinvertebrate assemblage at this location is primarily due to



Figure 41 - 1976-2016 Nine Mile Creek HBI: Main Stem Station ECU-7A/N1



Figure 42 - 1997-2016 Nine Mile Creek ICI: Main Stem Station ECU-7A/N1

the influence of Marsh Lake on the oxygen concentrations of downstream waters. Oxygen levels within Marsh Lake fluctuate due to biological activity within the marsh – plant photosynthesis during the day raises oxygen levels and at night plant respiration lowers oxygen levels. Water exiting the marsh may have either lower or higher oxygen levels than downstream locations,



Figure 43 - In 2016, ECU-3A, pictured above, continued a trend toward improving HBI values and fish IBI scores. The ICI score also improved in 2016.

depending upon biological processes occurring within the marsh.

The fluctuations in stream oxygen levels downstream from Marsh Lake cause changes in the macroinvertebrate assemblage, reflected by fluctuating HBI and ICI

values.

In 2016, North Fork locations ECU-2

(Figure 45) and ECU-2A (Figure 33)

continued a trend toward improving water quality and oxygen conditions

that began in 2013. A rapid decline in

caddisflies at ECU-2 and ECU-2A in

2013 resulted in the poorest

biological index (i.e., HBI and ICI) values since monitoring began. However, increases in caddisflies since 2013 have improved both HBI and ICI values. ICI values during 1997 through 2016 are shown in Figure 44



Figure 45 - In 2016, North Fork location ECU-2, pictured above, and ECU-2A continued a trend toward improving water quality and oxygen conditions.

In 2016, South Fork location ECU-3A (Figure 43) continued a trend toward improving HBI values that began in 2013, indicating improved oxygen conditions in the stream (Figure 46). The 2016 ICI value also indicated improving water quality. Increasing numbers of fish and improved fish IBI scores have coincided with improving HBI values during 2013 through 2016 (Figure 40).



Figure 44 - 1997-2016 Nine Mile Creek ICI: North Fork Stations ECU-2 and ECU-2A



Figure 46 - 1997-2016 Nine Mile Creek HBI: South Fork Station ECU-3A

The 2016 water quality, fish, and macroinvertebrate data indicate that despite urbanization impacts, water quality conditions in Nine Mile Creek during 1968 through 2016 have generally remained relatively stable over time.

Continued monitoring at the annual monitoring stations is recommended to maintain this longterm record of water quality and biota in Nine Mile Creek and to assess the biological community to determine changes in stream habitat or water quality that warrant further investigation or management measures.

# **Status of Local Plan Adoption and Implementation**

The District monitors the plans of watershed districts and water management organizations that affect the District's cities and that have been approved by the Board of Soil and Water Resources. The District also reviews and approves the Comprehensive Surface Water Management Plans of each of the cities in the District. Currently, the cities of Bloomington, Eden Prairie, Edina, Hopkins, Minnetonka, and Richfield have approved local water plans.

#### **Biennial Solicitation of Interest Proposals**

Under M.S.A. 103B.227, subd. 5, the District must issue a biennial solicitation for legal, technical, and other professional services. The District issued a formal solicitation for accounting, engineering, and legal services in early 2016. The District selected Cavanaugh and Associates as its accountant, Barr Engineering as its engineer and Smith Partners, PLLP as its legal counsel in May 2016. The District selected Redpath and Company Ltd, to conduct the District's annual financial audit. New proposals for engineering, legal, and other professional services will be solicited in 2018.

# **Fund Balances for Specific Program Elements**

The District's fund balances and financial status are included in the District's annual audit. The annual audit is included as an appendix to this report.

## Status of any Locally Adopted Wetland Banking Program

Because of the inherent limitations of a fully urbanized watershed, the District has not developed a wetland-banking program. Instead, to date, it uses the state wetland bank

administered by the Minnesota Board of Water and Soil Resources. The District is, however participating in wetland restoration/bank creation process with Hennepin County Environment and Energy on a large wetland complex at the County Home School site in Minnetonka.

# **Annual Written Communication to the Public**

As required by Minn. R. 8410.0100, subp.4, the District prepared and disseminated its annual communication to the public that identified the Board members, contact information, and public meeting information. In 2016, the District combined its 2016 Annual Communication report with the development of its 2017 Photo Calendar. A copy of the Annual Communication is included in the Appendix.

#### **Annual Audited Financial Report and Audit Report**

The District's audited annual financial report was prepared by Redpath and Company, Ltd., a certified public accounting firm. As required by Minn. R. 8410.0150, subp. 2, the Audited Financial Report includes classification and reporting of revenues and expenditures, a balance sheet, an analysis of changes in final balances, and all additional statements necessary for full financial disclosure. The 2016 Audited Financial Report may be found in the appendix to this Annual Report.

# 2017 Annual Budget

The District adopted its 2017 Annual Budget in September 2016. The 2017 Budget may be found in the appendix to this Annual Report.

# Appendix

- 1. 2016 Annual Financial Audit
- 2. 2017 Approved Annual Budget
- 3. 2016 Annual Communication